



City of Petersburg Virginia

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March 1, 2022 - Special City Council Meeting

**March 1, 2022
Virtual Meeting
Petersburg, VA 23875
12:00 PM**

City Council

Samuel Parham, Mayor – Ward 3
Annette Smith-Lee, Vice-Mayor – Ward 6
Treska Wilson-Smith, Councilor – Ward 1
Darrin Hill, Councilor – Ward 2
Charlie Cuthbert, Councilor – Ward 4
W. Howard Myers, Councilor – Ward 5
Arnold Westbrook, Jr., Councilor – Ward 7

City Manager

Stuart Turille

-
- 1. Roll Call**
 - 2. Discussion and/or Consideration**
 - a. A Consideration of Revised City Council Ward Maps Following Population Changes Identified in The 2020 Census.
 - 3. Adjournment**



City of Petersburg

Ordinance, Resolution, and Agenda Request

DATE: March 1, 2022

TO: The Honorable Mayor and Members of City Council

THROUGH: Stuart Turille, City Manager
Tangela Innis, Deputy City Manager
Anthony Williams, City Attorney

FROM: Reginald Tabor

RE: **A Consideration of Revised City Council Ward Maps Following Population Changes Identified in The 2020 Census.**

PURPOSE: To consider approval of a revised Ward Map based on population changes documented in the 2020 Census.

REASON: To comply with applicable procedures and laws regarding the consideration of amendments to the City's Ward boundaries and associated Map.

RECOMMENDATION: It is recommended that the City Council approves an amendment to the City's Ward Map.

BACKGROUND: Article VII, Section 5 of the Constitution of Virginia specifically requires any locality that conducts elections by district to change its district boundaries every 10 years in the year ending in one. Districts must be drawn using U.S. census data.

The United States decennial census is the primary data source on population, age, and race used in redistricting. The 2020 census, conducted by the U.S. Department of Commerce through the Census Bureau, is the twenty-fourth census in U.S. history, and it will also be used to redraw congressional, state legislative, and local election districts.

There are two basic pieces of information needed to redraw election district lines: population data (Section 4.2) and maps (Section 4.3). The Census Bureau provides both.

The Constitution of Virginia Article VII. Local Government, Section 5. County, city, and town governing bodies, requires that the governing body of each county, city, or town shall be elected by the qualified voters of such county, city, or town in the manner provided by law; If the members are elected by district, the district shall be composed of contiguous and compact territory and shall be so constituted as to give, as nearly as is practicable, representation in proportion to the population of the district; that when members are so elected by district, the governing body of any county, city, or town may, in a manner provided by law, increase or diminish the number, and change the boundaries, of districts, and shall in 1971 and every ten years thereafter, and also whenever the boundaries of such districts are changed, reapportion the representation in the governing

body among the districts in a manner provided by law; that whenever the governing body of any such unit shall fail to perform the duties so prescribed in the manner herein directed, a suit shall lie on behalf of any citizen thereof to compel performance by the governing body.

The 2020 Census population is 34,013, and the average Ward population for each of the seven (7) wards is 4,859, with a 10% range being 5% above (5,034) - 5% below (4,905). Wards 1 and 2 are above the range, and Wards 6 and 7 are below the range. To establish Wards that are within the range, all Ward boundaries and populations will need to be adjusted. The Wards must be contiguous and compact. Additionally, observable boundaries should be used (roadways, waterways, greenways, etc.), and a goal of maintaining intact neighborhoods has been identified.

The most recent decennial population figures for each locality, as adjusted by the Division of Legislative Services, are to be used. Beginning with the 2021 redistricting, any person incarcerated in a federal, state, or local correctional facility within the Commonwealth is to be counted as a resident of the locality where his address at the time of incarceration is located.

A new requirement for the 2021 redistricting is that a Geographic Information System (GIS) map that shows the district boundaries must be sent to the local elected board, the Secretary of the Commonwealth, the Department of Elections, and the Division of Legislative Services.

COST TO CITY: N/A

BUDGETED ITEM: N/A

REVENUE TO CITY: N/A

CITY COUNCIL HEARING DATE: 1/18/2022

CONSIDERATION BY OTHER GOVERNMENT ENTITIES: Virginia Secretary of the Commonwealth, Virginia Department of Elections, Virginia Division of Legislative Services, Petersburg Board of Elections

AFFECTED AGENCIES: City Council, Clerk of City Council, City Attorney

RELATIONSHIP TO EXISTING ORDINANCE OR RESOLUTION: City Code of Ordinances

REQUIRED CHANGES TO WORK PROGRAMS: N/A

ATTACHMENTS:

1. 0125_2022OrdinanceRedistrictingIntro
2. 0125_2022RedistrictingOrdinance
3. 2011wardmap
4. Scenario 5
5. Scenario 6
6. Scenario 10

AN ORDINANCE APPROVING AN AMENDMENT TO THE PETERSBURG WARD MAP

WHEREAS, Article VII, Section 5 of the Constitution of Virginia specifically requires any locality that conducts elections by district to change its district boundaries every 10 years in the year ending in one. Districts must be drawn using U.S. census data; and

WHEREAS, The United States decennial census is the primary data source on population, age, and race used in redistricting; and

WHEREAS, The 2020 census, conducted by the U.S. Department of Commerce through the Census Bureau, is the twenty-fourth census in U.S. history, and it will also be used to redraw congressional, state legislative, and local election districts; and

WHEREAS, There are two basic pieces of information needed to redraw election district lines: population data (Section 4.2) and maps (Section 4.3), and the Census Bureau provides both; and

WHEREAS, The Constitution of Virginia Article VII. Local Government, Section 5. County, city, and town governing bodies, requires that the governing body of each county, city, or town shall be elected by the qualified voters of such county, city, or town in the manner provided by law; If the members are elected by district, the district shall be composed of contiguous and compact territory and shall be so constituted as to give, as nearly as is practicable, representation in proportion to the population of the district; When members are so elected by district, the governing body of any county, city, or town may, in a manner provided by law, increase or diminish the number, and change the boundaries, of districts, and shall in 1971 and every ten years thereafter, and also whenever the boundaries of such districts are changed, reapportion the representation in the governing body among the districts in a manner provided by law; Whenever the governing body of any such unit shall fail to perform the duties so prescribed in the manner herein directed, a suit shall lie on behalf of any citizen thereof to compel performance by the governing body; and

WHEREAS, The most recent decennial population figures for each locality, as adjusted by the Division of Legislative Services, are to be used

WHEREAS, Beginning with the 2021 redistricting, any person incarcerated in a federal, state, or local correctional facility within the Commonwealth is to be counted as a resident of the locality where his address at the time of incarceration is located; and

WHEREAS, A new requirement for the 2021 redistricting is that a Geographic Information System (GIS) map that shows the district boundaries must be sent to the local elected board, the Secretary of the Commonwealth, the Department of Elections, and the Division of Legislative Services.

NOW THEREFORE BE IT ORDAINED that the City of Petersburg City Council does hereby approve Amendments to the amending Chapter 46, articles III and IV, Sections 46-61 through 46-67 and Sections 46-91 through 46-98 of the Code of the City of Petersburg, as amended, such amendments changing the election ward boundaries single precinct boundaries, consistent with the attached (Exhibit A).

Exhibit A (To be Amended to Reflect Approved Amendments)

AN ORDINANCE AMENDING CHAPTER 46, ARTICLES III AND IV, SECTIONS 46-61 THROUGH 46-67 AND SECTIONS 46-91 THROUGH 46-98 OF THE 2000 CODE OF THE CITY OF PETERSBURG, AS AMENDED, SUCH AMENDMENTS CHANGING THE ELECTION WARD BOUNDARIES SINGLE PRECINCT BOUNDARIES, AND POLLING PLACES FOR THE CITY.

BE IT ORDAINED, by the City Council of the City of Petersburg that it hereby amends Chapter 46, Articles III and IV, Sections 46-61 through 46-67 and Section 46-91 through 46-98 of the Code of the City of Petersburg, as amended, to read as follows:

ARTICLE III. PRECINCTS

Sec. 46-61. First Ward.

The First Ward shall consist of one precinct described as follows:

All that part of the City lying within the following boundaries:

Beginning at the intersection of the north corporate limits line with and the east corporate limits line at East Washington Street; thence southwardly along the east corporate limits line to its intersection with the south corporate limits line; thence westwardly along the south corporate limits line to its intersection with the centerline of the Norfolk Southern Railway main line; thence northwardly along the centerline of the Norfolk Southern main line to its intersection with the centerline of the Norfolk Southern Railway belt line; thence generally westwardly along the centerline of Norfolk Southern Railway belt line to its intersection with the centerline of Interstate 95; thence northwardly along the centerline of Interstate 95 to its intersection with Poor Creek; thence westwardly upstream along Poor Creek to the southwestern corner of Tax Parcel #042-09-0025; thence southwestwardly in a straight line to the southeast corner of Tax Parcel #042-11-0800 (Crater Ridge Apartments);

thence westwardly along the south property line of said Tax Parcel #042-11-0800 Crater Ridge Apartments) extended to its intersection with the centerline of South Crater Road; then thence northwardly along the centerline of South Crater Road, then North Crater Road to its intersection with the centerline of Bollingbrook Street; thence westwardly along the centerline of Bollingbrook Street to its intersection with the centerline of Interstate 95; thence northwardly along the centerline of Interstate 95 to its intersection with the north corporate limits line; thence eastwardly along the north corporate limits line to the point of beginning.

Sec. 46-62. Second Ward.

The Second Ward shall consist of one precinct described as follows:

All that part of the City lying within the following boundaries:

Beginning at a point on the intersection of the south corporate limits line with the centerline of the Norfolk Southern Railway main line; thence northwardly along the centerline of the Norfolk Southern Railway main line to its intersection with the centerline of the Norfolk Southern Railway belt line; thence generally westwardly along the centerline of the Norfolk Southern Railway belt line to its intersection with the centerline of Interstate 95; thence northwardly along the centerline of Interstate 95 to intersection with Poor Creek; thence westwardly upstream along Poor Creek to the southwestern corner of Tax Parcel #042-09-0025; thence southwestwardly in a straight line to the southeast corner of Tax Parcel #042-11-0800 (Crater Ridge Apartments); thence westwardly along the south property line of said Tax Parcel #042-11-0800 (Crater Ridge Apartments) extended to its intersection with the centerline of South Crater Road; thence southwardly along the centerline of South Crater Road to its intersection with the extension of the centerline of the south leg of Flank Road; thence generally westwardly along the centerline of Flank Road to its intersection with the extension of the centerline of Fort Hayes Drive; thence eastwardly along the centerline of Fort Hayes Drive to its intersection with the south corporate limits line; thence eastwardly along the south corporate limits line to the point of beginning.

Sec. 46-63. Third Ward.

The Third Ward shall consist of one precinct described as follows:

All that part of the City lying within the following boundaries:

Beginning at a point of the intersection of the centerline of Johnson Road and the south corporate limits line to the intersection with the centerline of Fort Hayes Drive; thence northwestwardly along the centerline of Fort Hayes Drive to its intersection with the centerline of Flank Road; thence northeastwardly along the centerline of Flank Road and the southern leg thereof to its intersection with the centerline of South Crater Road; thence northwardly along the centerline of South Crater Road to its intersection with the centerline of South Sycamore Street; thence generally northwestwardly along the centerline of South Sycamore Street to its intersection with the centerline of South Boulevard; thence eastwardly along the centerline of South Boulevard to its intersection with the centerline of Monticello Street; thence northwardly along the centerline of Monticello Street to its intersection with the centerline of Mount Vernon Street; thence westwardly along the centerline of Mount Vernon Street to its intersection with the centerline of South Sycamore Street; thence southwardly along the centerline of South Sycamore street to its intersection with the centerline of North Boulevard; thence generally southwestwardly along the centerline of North Boulevard to its intersection with the centerline of Johnson Road; thence southwardly along the centerline of Johnson Road to the point of beginning.

Sec. 46-64. Fourth Ward.

The Fourth Ward shall consist of one precinct described as follows:

All that part of the City lying within the following boundaries:

Beginning at the intersection of on the north corporate limits line with the intersection of the centerline of Interstate 95; thence southwardly along the centerline of Interstate 95 to its intersection with the centerline of Bollingbrook Street; thence eastwardly along the centerline of Bollingbrook Street to its intersection with the centerline of North Crater Road; thence southwardly along the centerline of North Crater Road, then South Crater Road to its intersection with the centerline of South Sycamore Street; thence generally northwestwardly along South Sycamore Street to its intersection with the centerline of West South Boulevard; thence eastwardly along the centerline of West South Boulevard to its intersection with the centerline of Monticello Street; thence

northwardly along the centerline of Monticello Street to its intersection with the centerline of Mount Vernon Street; thence northwestwardly along the centerline of Mount Vernon Street to its intersection with the centerline of South Sycamore Street; thence northwardly along the centerline of South Sycamore Street to its intersection with the centerline extended of Shore Street; thence westwardly along the centerline of Shore Street to its intersection with the centerline of Ransom Street; thence northwardly along the centerline of Ransom Street to its intersection with the centerline of Early Street; thence westwardly along the centerline of Early Street to its intersection with the centerline of Harrison Street; thence northwardly along the centerline of Harrison Street to its intersection with the centerline of Liberty Street; thence westwardly along the centerline of Liberty Street to its intersection with the centerline of Byrne Street; thence, northwardly along the centerline of Byrne Street to its intersection with the centerline of Halifax Street; thence generally southwardly along the centerline of Halifax Street to its intersection with the centerline of South Market Street; thence northwardly along the centerline of South Market Street, then North Market Street to its intersection with the centerline of Low Street; thence westwardly along the centerline of Low Street to its intersection with the centerline of Cross Street; thence northwardly along the centerline of Cross Street to its intersection with the centerline of Plum Street; thence westwardly along the centerline of Plum Street to its intersection with the centerline of Canal Street; thence northwardly along the centerline of Canal Street to its intersection with the centerline of Fleet Street; thence northwardly along the centerline of Fleet Street to its intersection with the north corporate limits line; thence eastwardly along the north corporate limits line to the point of beginning.

Sec. 46-65. Fifth Ward.

The Fifth Ward shall consist on one precinct described as follows:

All that part of the City lying within the following boundaries:

Beginning at the intersection of the centerline of Johnson Road with the centerline of West South Boulevard; thence northwardly along the centerline of Johnson Road to its intersection with the centerline of North Boulevard; thence eastwardly along the centerline of North Boulevard to its intersection with the centerline of South Sycamore Street; thence northwardly along the centerline of South Sycamore Street to its intersection with the centerline extended of Shore Street; thence westwardly along the centerline

of Shore Street to its intersection with the centerline of Ransom Street; thence northwardly along the centerline of Ransom Street to its intersection with the centerline of Early Street; thence westwardly along the centerline of Early Street to its intersection with the centerline of Harrison Street; thence northwardly along the centerline of Harrison Street to its intersection with the centerline of Liberty Street; thence westwardly along the centerline of Liberty Street to its intersection with the centerline of Byrne Street; thence northwardly along the centerline of Byrne Street to its intersection with the centerline of Halifax Street; thence generally southwardly along the centerline of Halifax Street to its intersection with the centerline of South Market Street; thence northwardly along the centerline of South Market Street, then North Market Street to its intersection with the centerline of Low Street; thence westwardly along the centerline of Low Street to its intersection with the centerline of Cross Street; then northwardly along the centerline of Cross Street to its intersection with the centerline of Plum Street; thence northwardly westwardly along the centerline of Plum Street to its intersection with the centerline of Canal Street; thence westwardly southwardly along the centerline of Canal Street to its intersection with the centerline of North South Street; thence southwardly along the centerline of North South Street to its intersection with the centerline of the former CSX Railroad spur line; thence westwardly along the centerline of the former CSX Railroad spur line to its intersection with the centerline of North Dunlop Street; thence southwardly along the centerline of North Dunlop Street, then South Dunlop Street to its intersection with the centerline of Rome Street; thence westwardly along the centerline of Rome Street to its intersection with the centerline of South West Street; thence southwardly along the centerline of South West Street to its intersection with the centerline of Lee Avenue; thence eastwardly along the centerline of Lee Avenue to its intersection with the centerline of the former CSX Railroad spur line (serving the former B&W manufacturing plant); thence southwardly along the centerline of the said former CSX Railroad spur line to its intersection with the centerline of Young Avenue; thence eastwardly along the centerline of Young Avenue to its intersection with the centerline of Halifax Street; thence generally southwestwardly along the centerline of Halifax Street to its intersection with the centerline of Baylor's Lane; thence southwardly along the centerline of Baylor's Lane to its intersection with the centerline of Defense Road; thence generally southeastwardly along the centerline of Defense Road to the point of beginning.

Sec. 46-66. Sixth Ward.

The Sixth Ward shall consist of one precinct described as follows:

All that part of the City lying within the following boundaries:

Beginning at a point on the north corporate limits line at Campbell's Bridge at Fleet Street; thence southwardly along the centerline of Fleet Street to its intersection with the centerline of Canal Street; thence southwardly along the centerline of Canal Street to its intersection with the centerline of North South Street; thence southwardly along the centerline of North South Street to its intersection with the centerline of the former CSX Railroad spur line; thence westwardly along the centerline of the former CSX Railroad spur line to its intersection with the centerline of North Dunlop Street; thence southwardly along the centerline of North Dunlop Street, then South Dunlop Street to its intersection with the centerline of Rome Street; thence westwardly along the centerline of Rome Street to its intersection with the centerline of South West Street; thence southwardly along the centerline of South West Street to its intersection with centerline of Lee Avenue; thence eastwardly along the centerline of Lee Avenue to its intersection with the centerline of the former CSX Railroad spur line (serving the former B&W manufacturing plan); thence southwardly along the centerline of the said former CSX Railroad spur line to its intersection with the centerline of Young Avenue; thence eastwardly along the centerline of Young Avenue to its intersection with the centerline of Halifax Street; thence generally southwestwardly along the centerline of Halifax Street to its intersection with the centerline of Baylor's Lane; thence southwardly along the centerline of Baylor's Lane to its intersection with the centerline of Interstate Route 85; thence westwardly along the centerline of Interstate Route 85 to its intersection with the centerline of Squirrel Level Road; thence northwardly along the centerline of Squirrel Level Road to its intersection with the centerline of Boydton Plank Road; thence eastwardly along the centerline of Boydton Plank Road to its intersection with the centerline of the CSX Railroad main line; thence northwardly along the centerline of the CSX Railroad main line to its intersection with the north corporate limits line; thence eastwardly along the north corporate limits line to the point of beginning.

Sec. 46-67. Seventh Ward.

The Seventh Ward shall consist of one precinct described as follows:

All that part of the City lying within the following boundaries:

Beginning at the intersection of the north corporate limits line with the western corporate limits line; thence eastwardly along the north corporate limits line to its intersection with the centerline of the CSX Railroad main line; thence southwardly along the centerline of the CSX Railroad main line to its intersection with the centerline of Boydton Plank Road; thence westwardly along the centerline of Boydton Plank Road to its intersection with the centerline of Squirrel Level Road; thence southwardly along the centerline of Squirrel Level Road to its intersection with the centerline of Interstate Route 85; thence eastwardly along the centerline of Interstate Route 85 to its intersection with the centerline of Baylor's Lane; thence southwardly along the centerline of Baylor's Lane to its intersection with the centerline of Defense Road; thence generally southeastwardly along the centerline of Defense Road to its intersection with the centerline of Johnson Road; thence southwardly along the centerline of Johnson Road to the south corporate limits line; thence westwardly along the south corporate limits line to the west corporate limits line; thence northwardly along the west corporate limits line to the point of beginning.

ARTICLE IV. POLLING PLACES

Sec. 46-91. Generally.

There shall be one polling place in each ward, as provided in sections 46-92 through 46-98.

Sec. 46-92. First Ward.

The polling place for the First Ward shall be at the Blandford Academy, 816 East Bank Street.

Sec. 46-93. Second Ward.

The polling place for the Second Ward shall be at the Good Shepherd Baptist Church, 2223 South Crater Road.

Sec. 46-94. Third Ward.

The polling place for the Third Ward shall be at the William W. Lawson, Jr., Gymnasium in the Petersburg High School, 3101 Johnson Road.

Sec. 46-95. Fourth Ward.

The polling place for the Fourth Ward shall be at the Union Train Station, 103 River Street.

Sec. 46-96. Fifth Ward.

The polling place for the Fifth Ward shall be at Tabernacle Baptist Church's Community Life Center, 444 Halifax Street.

Sec. 46-97. Sixth Ward.

The polling place for the Sixth Ward shall be at the Westview Early Childhood Education Center, 1100 Patterson Street.

Sec. 46-98. Seventh Ward.

The polling place for the Seventh Ward shall be at the Stuart Elementary School, 100 Pleasants Lane.

City of Petersburg, Virginia

Ward Map

May 5, 2011

STUART
SCHOOL

WESTVIEW
SCHOOL

TABERNACLE
BAPTIST CHURCH

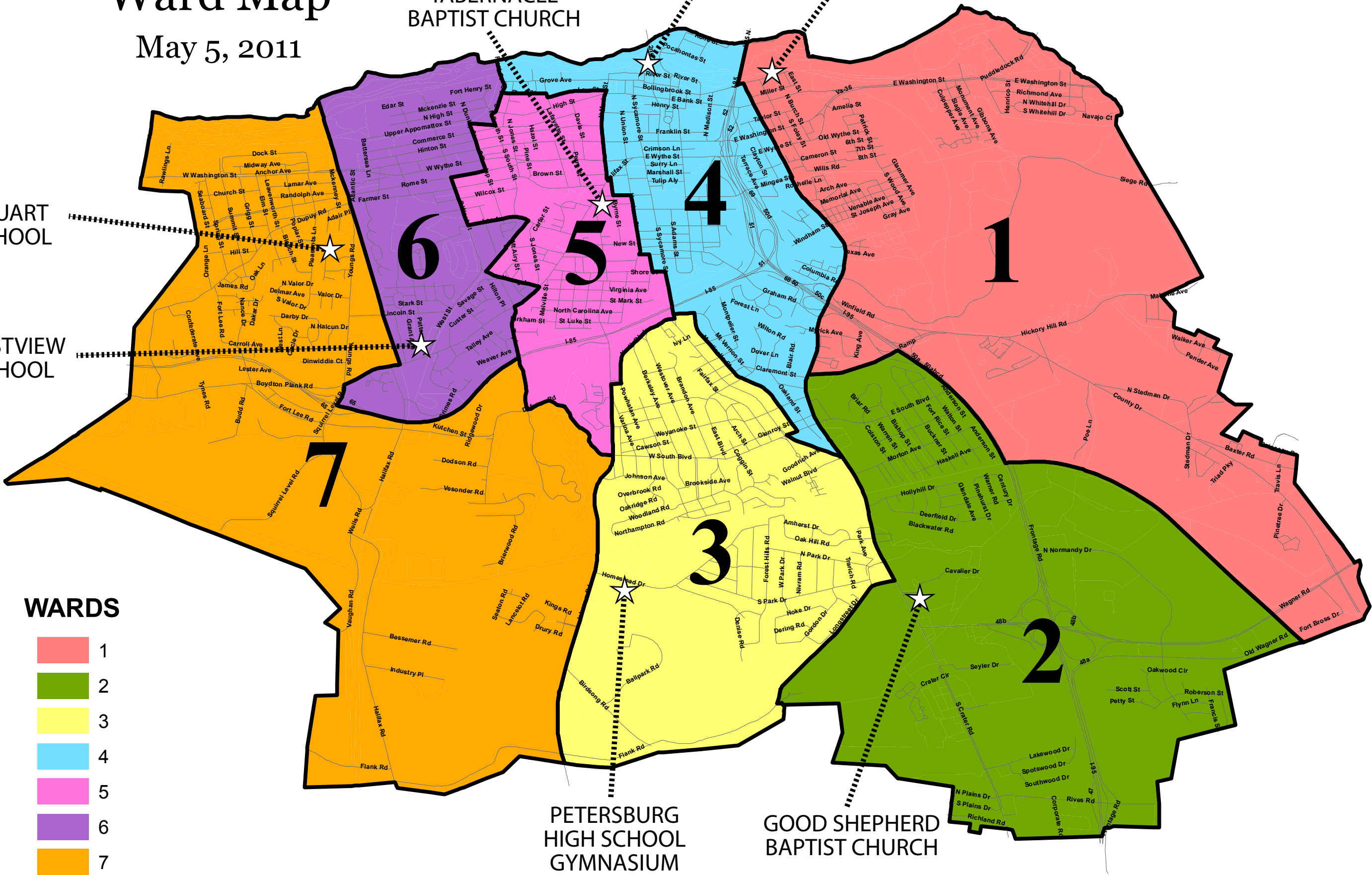
UNION
TRAIN STATION

BLANDFORD
ACADEMY

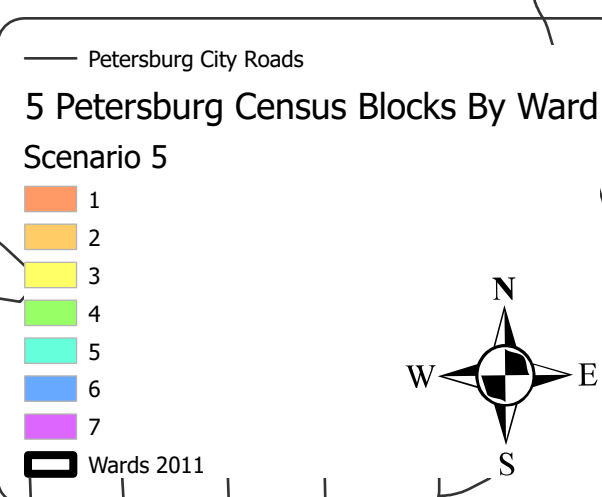
PETERSBURG
HIGH SCHOOL
GYMNASIUM

GOOD SHEPHERD
BAPTIST CHURCH

WARDS

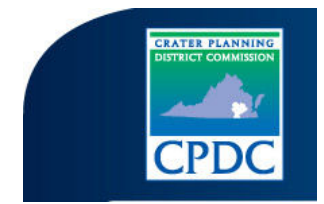


Petersburg City Voting Wards

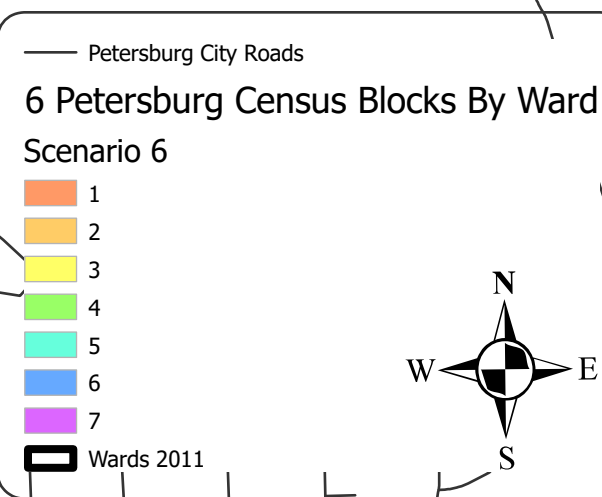


Ward Number 2020 Ward Population Pre Change	
1	5244
2	5474
3	5021
4	4991
5	4819
6	4055
7	4409

Ward Number 2021 Ward Population Scenario 5	
1	5058
2	4762
3	4831
4	4779
5	4776
6	5098
7	4709



Petersburg City Voting Wards



Ward Number 2020 Ward Population Pre Change	
1	5244
2	5474
3	5021
4	4991
5	4819
6	4055
7	4409

Ward Number 2021 Ward population Scenario 6	
1	5017
2	4762
3	4831
4	4820
5	4776
6	5098
7	4709

Current Wards
Census Blocks by Ward
Jan22 - Scenario 10

1
2
3
4
5
6
7

0 200 400 600 Feet

Jan22 - Scenario 10 SUM_Pop_Inc.	
1	5058
2	5093
3	5016
4	4856
5	4631
6	4659
7	4700